

Children and Young Persons Bill [HL]

EXPLANATORY NOTES

Explanatory notes to the Bill, prepared by the Department for Children, Schools and Families, are published separately as Bill 96 – EN.

EUROPEAN CONVENTION ON HUMAN RIGHTS

Secretary Ed Balls has made the following statement under section 19(1)(a) of the Human Rights Act 1998:

In my view the provisions of the Children and Young Persons Bill [HL] are compatible with the Convention rights.

Children and Young Persons Bill [HL]

CONTENTS

PART 1

DELIVERY OF SOCIAL WORK SERVICES FOR CHILDREN AND YOUNG PERSONS

- 1 Power to enter into arrangements for discharge of care functions
- 2 Restrictions on arrangements under section 1
- 3 Effect of arrangements under section 1
- 4 Regulation of providers of social work services
- 5 Functions under this Part to be social services functions
- 6 Piloting and expiry of arrangements under this Part

PART 2

FUNCTIONS IN RELATION TO CHILDREN AND YOUNG PERSONS

Welfare for child immigrants

- 7 Border and Immigration Agency: welfare of children

Well-being

- 8 Well-being of children and young persons

Accommodation

- 9 Provision of accommodation and maintenance for children who are looked after by a local authority
- 10 General duty of local authority to secure sufficient accommodation

Independent reviewing officers

- 11 Independent reviewing officers
- 12 Power to make further provision concerning independent reviewing officers: England
- 13 Power to make further provision concerning independent reviewing officers: Wales
- 14 Orders under sections 12 and 13: supplementary provisions
- 15 Expiry of powers conferred by sections 12 and 13

Visiting

- 16 Duty of local authority to ensure visits to looked after children and others
- 17 Independent visitors for children looked after by a local authority
- 18 Notification to appropriate officer of children in long-term care
- 19 Visits to children in long-term care

Education and training

- 20 Designated member of staff at school for pupils looked after by a local authority
- 21 Entitlement to payment in respect of higher education
- 22 Assistance to pursue education or training
- 23 Extension of entitlements to personal adviser and to assistance in connection with education or training

Cash payments

- 24 Extension of power to make payments in cash

Care breaks

- 25 Breaks from caring for disabled children

Enforcement of care standards

- 26 Power of Chief Inspector where person is failing to comply with requirement relating to children's home etc.
- 27 Notice restricting accommodation at certain establishments
- 28 Appeals etc. in relation to notices under section 22B of the 2000 Act
- 29 Notification of matters relating to persons carrying on or managing children's homes etc.

Emergency protection orders

- 30 Removal of restriction on hearing of application for discharge of emergency protection order

Information and research

- 31 Supply of information concerning the death of children to Local Safeguarding Children Boards
- 32 Power of Registrar General to supply information to national authorities
- 33 Research etc. into matters connected with certain statutory functions

PART 3

ADOPTION AND FOSTERING

- 34 Independent review of determinations relating to adoption
- 35 Extension of period allowed for making regulations under section 45 or 46 of the Children Act 2004

PART 4

ORDERS UNDER PART 2 OF THE 1989 ACT

Residence orders

- 36 Entitlement of relative to apply for a residence order
- 37 Duration of residence orders

Special guardianship orders

- 38 Entitlement of relative to apply for a special guardianship order

PART 5

SUPPLEMENTARY, GENERAL AND FINAL PROVISIONS

Supplementary

- 39 Minor and supplementary amendments to the 1989 Act

General

- 40 Orders, regulations and guidance
- 41 Interpretation
- 42 Repeals

Final

- 43 Extent
- 44 Commencement
- 45 Short title

-
- Schedule 1 – Children looked after by local authorities: supplementary and consequential provisions
 - Schedule 2 – Minor and supplementary amendments to the 1989 Act
 - Schedule 3 – Repeals

[NOTE: The words marked in bold type were inserted by the Lords to avoid questions of privilege.]

A
B I L L

TO

Make provision about the delivery of local authority social work services for children and young persons; to amend Parts 2 and 3 of the Children Act 1989; to make further provision about the functions of local authorities and others in relation to children and young persons; to make provision about the enforcement of care standards in relation to certain establishments or agencies connected with children; to make provision about the independent review of determinations relating to adoption; and for connected purposes.

BE IT ENACTED by the Queen’s most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

PART 1

DELIVERY OF SOCIAL WORK SERVICES FOR CHILDREN AND YOUNG PERSONS

1 Power to enter into arrangements for discharge of care functions

- (1) A local authority may enter into arrangements with a body corporate for the discharge by that body of some or all of the relevant care functions of that authority (but subject to section 2). 5
- (2) The relevant care functions of a local authority are—
- (a) its social services functions in relation to individual children who are looked after by it; and
 - (b) its functions under sections 23B to 24D of the 1989 Act. 10
- (3) A party (other than the local authority concerned) to arrangements entered into under this section—
- (a) may not include any other local authority; and
 - (b) is referred to in this Part as a provider of social work services.
- (4) Arrangements under this section may be framed by reference to— 15
- (a) individuals of a particular description;
 - (b) particular localities within the area of the local authority concerned.

- (5) Where an individual child (A) ceases to be looked after by a local authority and a provider of social work services (P) was discharging under arrangements under this Part social services functions of the authority in relation to A at that time, the arrangements may also make provision for P to discharge all or any of the authority’s social services functions in relation to A after A ceases to be looked after by the authority. 5
- (6) The appropriate national authority may by regulations specify –
- (a) functions not falling within subsection (2) which are to be treated as being relevant care functions for the purposes of this section;
 - (b) functions otherwise falling within that subsection which are to be treated as not being relevant care functions for the purposes of this section. 10
- (7) The appropriate national authority may by regulations make provision about the bodies corporate which may, or may not, be parties to arrangements under this section. 15
- (8) The appropriate national authority may by regulations provide that arrangements under this section may not be entered into –
- (a) for a period shorter than the prescribed minimum period; or
 - (b) for a period exceeding the prescribed maximum period.
- (9) References in this Part to a child looked after by a local authority have the same meaning as they have in the 1989 Act (by virtue of section 22 of that Act). 20
- (10) “Social services functions” has the meaning given by section 1A of the Local Authority Social Services Act 1970 (c. 42).
- (11) In this Part –
- “appropriate national authority” means – 25
 - (a) in relation to England, the Secretary of State; and
 - (b) in relation to Wales, the Welsh Ministers;
 - “function” includes any power to do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of a function;
 - “local authority” means – 30
 - (a) in relation to England, the council of a county, a metropolitan district or a London Borough or the Common Council of the City of London; and
 - (b) in relation to Wales, the council of a county or a county borough. 35

2 Restrictions on arrangements under section 1

- (1) A local authority must not enter into arrangements under section 1 for the discharge of an excluded function.
- (2) The excluded functions are –
- (a) the local authority’s functions in relation to independent reviewing officers; and
 - (b) its functions as an adoption agency (unless the other party to the arrangements is a registered adoption society). 40
- (3) The functions referred to in subsection (2)(a) are the local authority’s functions under – 45

- (a) regulations made under section 26 of the 1989 Act by virtue of subsection (2)(k) of that section (provision for appointment by local authority of a person to carry out certain functions in review of case of child looked after by the authority);
 - (b) section 25A of the 1989 Act (appointment of independent reviewing officer). 5
- (4) A restriction imposed on a local authority by reference to its area applies to a provider of social work services as if the provider has the same area as the authority.
- (5) A local authority must not enter into arrangements under section 1 unless it is satisfied that the functions to which the arrangements relate will be discharged by, or under the supervision of, registered social workers. 10
- (6) “Registered social worker” means a person registered as a social worker –
- (a) in a register maintained under section 56 of the 2000 Act;
 - (b) in the register maintained by the Scottish Social Services Council under section 44 of the Regulation of Care (Scotland) Act 2001 (2001 asp 8); or 15
 - (c) in the register maintained by the Northern Ireland Social Care Council under section 3 of the Health and Personal Social Services Act (Northern Ireland) 2001 (c. 3).
- (7) “Registered adoption society” has the meaning given by section 2(2) of the Adoption and Children Act 2002 (c. 38). 20

3 Effect of arrangements under section 1

- (1) Anything done or omitted to be done by or in relation to a provider of social work services in, or in connection with, the exercise or purported exercise of a function which is the subject of the arrangements under section 1 to which the provider is a party is to be treated as done or omitted to be done by or in relation to the local authority which entered into the arrangements. 25
- (2) Subsection (1) –
- (a) does not affect the rights and liabilities of the parties to the arrangements as between one another; 30
 - (b) does not make the local authority liable under section 6 of the Human Rights Act 1998 (c. 42) in respect of any act (within the meaning of that section) of a provider of social work services if the act is one of a private nature;
 - (c) does not prevent any civil proceedings which could otherwise be brought by or against the provider of social work services from being brought; and 35
 - (d) does not apply for the purposes of any criminal proceedings brought in respect of anything done or omitted to be done by the provider of social work services. 40
- (3) A reference in this section to anything done or omitted to be done by or in relation to a provider of social work services includes a reference to anything done or omitted to be done by or in relation to an employee or agent of the provider.
- (4) In this section – 45
- “civil proceedings” includes a claim for judicial review; and

“employee”, in relation to a body corporate, includes any director or other officer of that body.

4 Regulation of providers of social work services

- (1) In section 4 of the 2000 Act (basic definitions for the purposes of the Act), after subsection (9), insert— 5
- “(10) This Act applies to a provider of social work services as it applies to an agency, except in so far as the undertaking of that provider consists of or includes the carrying on of an establishment; and “provider of social work services” has the same meaning as in Part 1 of the Children and Young Persons Act 2008.” 10
- (2) In section 5 of that Act (registration authorities)—
- (a) if when this section comes into force the amendment made by paragraph 6(3) of Schedule 5 to the Health and Social Care Act 2008 has not come into force, in subsection (1)(a)(iii), for “and adoption support agencies” substitute “, adoption support agencies and providers of social work services”; and 15
- (b) if that amendment has come into force at that time or subsequently comes into force, in subsection (1A) after paragraph (e) insert “and,
- (f) providers of social work services in England or, where the activities of a provider of social work services are carried on from two or more branches, the branches in England.” 20
- (3) In section 121 of that Act (interpretation) after subsection (4) insert—
- “(4A) For the purposes of this Act as it applies to a provider of social work services, the person who carries on that body corporate is the body corporate itself.” 25
- (4) In section 148(2) of the Education and Inspections Act 2006 (c. 41) (Chief Inspector to make available information about services provided by those for whom that Inspector is the registration authority under Part 2 of the 2000 Act), omit “(in accordance with subsection (1))”. 30

5 Functions under this Part to be social services functions

In Schedule 1 to the Local Authority Social Services Act 1970 (c. 42) (functions which are social services functions for the purposes of that Act), at the end insert—

“Children and Young Persons Act 2008	
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Well-being

8 Well-being of children and young persons

- | | | |
|-----|---|----|
| (1) | It is the general duty of the Secretary of State to promote the well-being of children in England. | |
| (2) | The general duty imposed by subsection (1) has effect subject to any specific duties imposed on the Secretary of State. | 5 |
| (3) | The activities which may be undertaken or supported in the discharge of the general duty imposed by subsection (1) include activities in connection with parenting. | |
| (4) | The Secretary of State may take such action as the Secretary of State considers appropriate to promote the well-being of – | 10 |
| | (a) persons who are receiving services under sections 23C to 24D of the 1989 Act; and | |
| | (b) persons under the age of 25 of a prescribed description. | |
| (5) | The Secretary of State, in discharging functions under this section, must have regard to the aspects of well-being mentioned in section 10(2)(a) to (e) of the Children Act 2004 (c. 31). | 15 |
| (6) | In this section – | |
| | “children” means persons under the age of 18; and | |
| | “prescribed” means prescribed in regulations made by the Secretary of State. | 20 |

Accommodation

9 Provision of accommodation and maintenance for children who are looked after by a local authority

- | | | |
|-----|---|----|
| (1) | For section 23 of the 1989 Act substitute – | 25 |
| | “22A Provision of accommodation for children in care | |
| | When a child is in the care of a local authority, it is their duty to provide the child with accommodation. | |
| | 22B Maintenance of looked after children | |
| | It is the duty of a local authority to maintain a child they are looking after in other respects apart from the provision of accommodation. | 30 |
| | 22C Ways in which looked after children are to be accommodated and maintained | |
| (1) | This section applies where a local authority are looking after a child (“C”). | 35 |
| (2) | The local authority must make arrangements for C to live with a person who falls within subsection (3) (but subject to subsection (4)). | |
| (3) | A person (“P”) falls within this subsection if – | |
| | (a) P is a parent of C; | |
| | (b) P is not a parent of C but has parental responsibility for C; or | 40 |

- (c) in a case where C is in the care of the local authority and there was a residence order in force with respect to C immediately before the care order was made, P was a person in whose favour the residence order was made.
- (4) Subsection (2) does not require the local authority to make arrangements of the kind mentioned in that subsection if doing so –
 - (a) would not be consistent with C’s welfare; or
 - (b) would not be reasonably practicable.5
- (5) If the local authority are unable to make arrangements under subsection (2), they must place C in the placement which is, in their opinion, the most appropriate placement available. 10
- (6) In subsection (5) “placement” means –
 - (a) placement with an individual who is a relative, friend or other person connected with C and who is also a local authority foster parent; 15
 - (b) placement with a local authority foster parent who does not fall within paragraph (a);
 - (c) placement in a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000; or
 - (d) subject to section 22D, placement in accordance with other arrangements which comply with any regulations made for the purposes of this section. 20
- (7) In determining the most appropriate placement for C, the local authority must, subject to the other provisions of this Part (in particular, to their duties under section 22) – 25
 - (a) give preference to a placement falling within paragraph (a) of subsection (6) over placements falling within the other paragraphs of that subsection;
 - (b) comply, so far as is reasonably practicable in all the circumstances of C’s case, with the requirements of subsection (8); and 30
 - (c) comply with subsection (9) unless that is not reasonably practicable.
- (8) The local authority must ensure that the placement is such that – 35
 - (a) it allows C to live near C’s home;
 - (b) it does not disrupt C’s education or training;
 - (c) if C has a sibling for whom the local authority are also providing accommodation, it enables C and the sibling to live together;
 - (d) if C is disabled, the accommodation provided is suitable to C’s particular needs. 40
- (9) The placement must be such that C is provided with accommodation within the local authority’s area.
- (10) The local authority may determine – 45
 - (a) the terms of any arrangements they make under subsection (2) in relation to C (including terms as to payment); and

- (3) The children referred to in subsection (2) are those –
 - (a) that the local authority are looking after,
 - (b) in respect of whom the authority are unable to make arrangements under section 22C(2), and
 - (c) whose circumstances are such that it would be consistent with their welfare for them to be provided with accommodation that is in the authority’s area. 5
- (4) In taking steps to secure the outcome in subsection (2), the local authority must have regard to the benefit of having –
 - (a) a number of accommodation providers in their area that is, in their opinion, sufficient to secure that outcome; and 10
 - (b) a range of accommodation in their area capable of meeting different needs that is, in their opinion, sufficient to secure that outcome.
- (5) In this section “accommodation providers” means – 15
 - local authority foster parents; and
 - children’s homes in respect of which a person is registered under Part 2 of the Care Standards Act 2000.”

Independent reviewing officers

11 Independent reviewing officers 20

- (1) After section 25 of the 1989 Act insert –

“Independent reviewing officers

25A Appointment of independent reviewing officer

- (1) If a local authority are looking after a child, they must appoint an individual as the independent reviewing officer for that child’s case. 25
- (2) The initial appointment under subsection (1) must be made before the child’s case is first reviewed in accordance with regulations made under section 26.
- (3) If a vacancy arises in respect of a child’s case, the local authority must make another appointment under subsection (1) as soon as is practicable. 30
- (4) An appointee must be of a description prescribed in regulations made by the appropriate national authority.

25B Functions of the independent reviewing officer

- (1) The independent reviewing officer must – 35
 - (a) monitor the performance by the local authority of their functions in relation to the child’s case;
 - (b) participate, in accordance with regulations made by the appropriate national authority, in any review of the child’s case;
 - (c) ensure that any ascertained wishes and feelings of the child concerning the case are given due consideration by the local authority; 40

- (d) perform any other function which is prescribed in regulations made by the appropriate national authority.
- (2) An independent reviewing officer’s functions must be performed –
- (a) in such manner (if any) as may be prescribed in regulations made by the appropriate national authority; and 5
 - (b) having regard to such guidance as that authority may issue in relation to the discharge of those functions.
- (3) If the independent reviewing officer considers it appropriate to do so, the child’s case may be referred by that officer to –
- (a) an officer of the Children and Family Court Advisory and Support Service; or 10
 - (b) a Welsh family proceedings officer.
- (4) If the independent reviewing officer is not an officer of the local authority, it is the duty of the authority –
- (a) to co-operate with that individual; and 15
 - (b) to take all such reasonable steps as that individual may require of them to enable that individual’s functions under this section to be performed satisfactorily.”
- (2) After section 25B of that Act (which is inserted by subsection (1)) insert –
- “25C Referred cases** 20
- (1) In relation to children whose cases are referred to officers under section 25B(3), the Lord Chancellor may by regulations –
- (a) extend any functions of the officers in respect of family proceedings (within the meaning of section 12 of the Criminal Justice and Court Services Act 2000) to other proceedings; 25
 - (b) require any functions of the officers to be performed in the manner prescribed by the regulations.
- (2) The power to make regulations in this section is exercisable in relation to functions of Welsh family proceedings officers only with the consent of the Welsh Ministers.” 30
- (3) In section 26 of that Act omit –
- (a) subsection (2)(k);
 - (b) subsections (2A) to (2D).
- 12 Power to make further provision concerning independent reviewing officers: England** 35
- (1) The Secretary of State may by order –
- (a) establish a body corporate to discharge such functions as may be conferred on it by the order; or
 - (b) confer functions on the Service.
- (2) An order under this section may confer functions in relation to England in connection with any or all of the following matters (but no others) – 40
- (a) the provision of training for persons appointed or to be appointed as independent reviewing officers;
 - (b) the accreditation of persons as independent reviewing officers;

- (c) the appointment of persons as independent reviewing officers;
 - (d) the management of persons appointed or accredited as independent reviewing officers.
- (3) An order under this section may, in consequence of the conferral of a function by the order, modify any provision made by or under an enactment – 5
 - (a) relating to independent reviewing officers;
 - (b) where the function is conferred on the Service, relating to the Service.
- (4) An order under this section which establishes a body corporate may provide – 10
 - (a) that the body is to be subject to inspection by the Chief Inspector and may, for that purpose apply, with or without modification, any provision of the Education and Inspections Act 2006 (c. 41);
 - (b) that the functions of the body must be performed in accordance with directions given by the Secretary of State.
- (5) In this section – 15
 - “accreditation” means the process by which a person qualifies for, and remains qualified for, appointment as an independent reviewing officer;
 - “the Chief Inspector” means Her Majesty’s Chief Inspector of Education, Children’s Services and Skills;
 - “the Service” means the Children and Family Court Advisory Support Service. 20
- 13 Power to make further provision concerning independent reviewing officers: Wales**
- (1) The Welsh Ministers may by order – 25
 - (a) establish a body corporate to discharge such functions as may be conferred on it by the order; or
 - (b) provide for the discharge by them of such functions as may be conferred on them by the order.
- (2) An order under this section may confer functions in relation to Wales in connection with any or all of the following matters (but no others) – 30
 - (a) the provision of training for persons appointed or to be appointed as independent reviewing officers;
 - (b) the accreditation of persons as independent reviewing officers;
 - (c) the appointment of persons as independent reviewing officers;
 - (d) the management of persons appointed or accredited as independent reviewing officers. 35
- (3) An order under this section may, in consequence of the conferral of a function by the order, modify any provision made by or under an enactment – 40
 - (a) relating to independent reviewing officers;
 - (b) where the function is conferred on the Welsh Ministers, relating to those Ministers.
- (4) An order under this section which establishes a body corporate may provide – 45
 - (a) that the body is to be subject to inspection by an independent inspector specified in or established by the order, and may for that purpose apply, with or without modifications, any enactment relating to the carrying out of inspections;

(b) that the functions of the body must be performed in accordance with directions given by the Welsh Ministers.

(5) In this section “accreditation” has the same meaning as in section 12.

14 Orders under sections 12 and 13: supplementary provisions

- | | |
|---|----|
| (1) The conferral of any function by an order under section 12 or 13(1)(a) also confers on the recipient power to do anything which is incidental or conducive to, or designed to facilitate, the discharge of that function. | 5 |
| (2) An order under this section may authorise the recipient to charge fees for the discharge by it of any function conferred by the order. | |
| (3) An order under section 12 or 13 may transfer property, rights and liabilities to the recipient (and may also provide that anything which might otherwise prevent, penalise or restrict such a transfer is not to do so). | 10 |
| (4) Where an order makes provision by virtue of subsection (3) in relation to rights and liabilities relating to an employee it must make provision for the Transfer of Undertakings (Protection of Employment) Regulations 2006 to apply to that transfer. | 15 |
| (5) An order under section 12 or 13 may require the recipient to establish a procedure for dealing with complaints relating to the discharge by it of its functions. | |
| (6) In this section “recipient” means, in relation to a function, the body on which the function is conferred by the order in question, and for this purpose “body” includes the Welsh Ministers. | 20 |

15 Expiry of powers conferred by sections 12 and 13

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|--|----|
| (1) If no order has been made under section 12 by the relevant time, that section, and section 14 so far as it applies for the purposes of that section, cease to have effect. | 25 |
| (2) If no order has been made under section 13 by the relevant time, that section, and section 14 so far as it applies for the purposes of that section, cease to have effect. | |
| (3) “The relevant time” is the end of the period of 7 years beginning with the day on which this Act is passed. | 30 |

Visiting

16 Duty of local authority to ensure visits to looked after children and others

After section 23 of the 1989 Act insert –

“Visiting 35

23ZA Duty of local authority to ensure visits to, and contact with, looked after children and others

- (1) This section applies to –
- (a) a child looked after by a local authority;

- (b) a child who was looked after by a local authority but who has ceased to be looked after by them as a result of prescribed circumstances.
- (2) It is the duty of the local authority –
 - (a) to ensure that a person to whom this section applies is visited by a representative of the authority (“a representative”); 5
 - (b) to arrange for appropriate advice, support and assistance to be available to a person to whom this section applies who seeks it from them.
- (3) The duties imposed by subsection (2) – 10
 - (a) are to be discharged in accordance with any regulations made for the purposes of this section by the appropriate national authority;
 - (b) are subject to any requirement imposed by or under an enactment applicable to the place in which the person to whom this section applies is accommodated. 15
- (4) Regulations under this section for the purposes of subsection (3)(a) may make provision about –
 - (a) the frequency of visits;
 - (b) circumstances in which a person to whom this section applies must be visited by a representative; and 20
 - (c) the functions of a representative.
- (5) In choosing a representative a local authority must satisfy themselves that the person chosen has the necessary skills and experience to perform the functions of a representative.” 25

17 Independent visitors for children looked after by a local authority

- (1) After section 23ZA of the 1989 Act (which is inserted by section 16) insert –
“23ZB Independent visitors for children looked after by a local authority
 - (1) A local authority looking after a child must appoint an independent person to be the child’s visitor if – 30
 - (a) the child falls within a description prescribed in regulations made by the appropriate national authority; or
 - (b) in any other case, it appears to them that it would be in the child’s interests to do so.
 - (2) A person appointed under this section must visit, befriend and advise the child. 35
 - (3) A person appointed under this section is entitled to recover from the appointing authority any reasonable expenses incurred by that person for the purposes of that person’s functions under this section.
 - (4) A person’s appointment as a visitor in pursuance of this section comes to an end if – 40
 - (a) the child ceases to be looked after by the local authority;
 - (b) the person resigns the appointment by giving notice in writing to the appointing authority; or

- (c) the authority give him notice in writing that they have terminated it.
- (5) The ending of such an appointment does not affect any duty under this section to make a further appointment.
- (6) Where a local authority propose to appoint a visitor for a child under this section, the appointment shall not be made if— 5
- (a) the child objects to it; and
- (b) the authority are satisfied that the child has sufficient understanding to make an informed decision.
- (7) Where a visitor has been appointed for a child under this section, the local authority shall terminate the appointment if— 10
- (a) the child objects to its continuing; and
- (b) the authority are satisfied that the child has sufficient understanding to make an informed decision.
- (8) If the local authority give effect to a child’s objection under subsection (6) or (7) and the objection is to having anyone as the child’s visitor, the authority does not have to propose to appoint another person under subsection (1) until the objection is withdrawn. 15
- (9) The appropriate national authority may make regulations as to the circumstances in which a person is to be regarded for the purposes of this section as independent of the appointing authority.” 20
- (2) Omit paragraph 17 of Schedule 2 to the 1989 Act.

18 Notification to appropriate officer of children in long-term care

- (1) Section 85 of the 1989 Act (children accommodated by health bodies or local education authorities) is amended in accordance with subsections (2) to (4). 25
- (2) In each of subsections (1) and (2), after “notify” insert “the appropriate officer of”.
- (3) After subsection (3) insert—
- “(3A) In this section and sections 86 and 86A “the appropriate officer” means— 30
- (a) in relation to a local authority in England, their director of children’s services; and
- (b) in relation to a local authority in Wales, their lead director for children and young people’s services.”
- (4) In subsection (4)— 35
- (a) for “a local authority have” substitute “the appropriate officer of a local authority has”; and
- (b) for “they”, where it first occurs, substitute “the local authority”.
- (5) Section 86 of the 1989 Act (children accommodated in care homes or independent hospitals) is amended in accordance with subsections (6) to (9). 40
- (6) In subsection (1)—
- (a) for the words “the home”, in the first place where they occur, substitute “the establishment in question”;

- (b) after “notify” insert “the appropriate officer of”; and
 - (c) for the words “the home”, in the second place where they occur, substitute “the establishment”.
- (7) In subsection (2) –
- (a) for “the home”, in both places, substitute “the establishment”; and 5
 - (b) after “notify” insert “the appropriate officer of”.
- (8) In subsection (3) –
- (a) for “a local authority have” substitute “the appropriate officer of a local authority has”;
 - (b) for “they”, where it first occurs, substitute “the local authority”; and 10
 - (c) in paragraph (a), for “the home” substitute “the establishment in question”.
- (9) In subsection (4) for “home” substitute “care home or independent hospital”.
- 19 Visits to children in long-term care**
- After section 86 of the 1989 Act insert – 15
- “86A Visitors for children notified to local authority under section 85 or 86**
- (1) This section applies if the appropriate officer of a local authority –
 - (a) has been notified with respect to a child under section 85(1) or 86(1); and
 - (b) has not been notified with respect to that child under section 85(2) or, as the case may be, 86(2). 20
 - (2) The local authority must, in accordance with regulations made under this section, make arrangements for the child to be visited by a representative of the authority (“a representative”).
 - (3) It is the function of a representative to provide advice and assistance to the local authority on the performance of their duties under section 85(4) or, as the case may be, 86(3). 25
 - (4) Regulations under this section may make provision about –
 - (a) the frequency of visits under visiting arrangements;
 - (b) circumstances in which visiting arrangements must require a child to be visited; and 30
 - (c) additional functions of a representative.
 - (5) Regulations under this section are to be made by the Secretary of State and the Welsh Ministers acting jointly.
 - (6) In choosing a representative a local authority must satisfy themselves that the person chosen has the necessary skills and experience to perform the functions of a representative. 35
 - (7) In this section “visiting arrangements” means arrangements made under subsection (2).”

Education and training

20 Designated member of staff at school for pupils looked after by a local authority

- (1) The governing body of a maintained school must designate a member of the staff at the school (“the designated person”) as having responsibility for promoting the educational achievement of registered pupils at the school who – 5
- (a) are being looked after by a local authority; or
- (b) fall within subsection (6).
- (2) The governing body must ensure that the designated person undertakes appropriate training. 10
- (3) The appropriate national authority may by regulations make provision requiring the governing body of a maintained school to ensure that the designated person has qualifications or experience (or both) prescribed by the regulations. 15
- (4) In exercising its functions under this section a governing body of a maintained school must have regard to any guidance issued by the appropriate national authority.
- (5) For the purposes of subsection (1)(a) a person is “looked after by a local authority” if the person is – 20
- (a) looked after by a local authority for the purposes of the 1989 Act or the Children (Scotland) Act 1995 (c. 36); or
- (b) looked after by an authority for the purposes of the Children (Northern Ireland) Order 1995 (S.I. 1995/755 (N.I. 2)).
- (6) A person falls within this subsection if the person – 25
- (a) is a relevant child within the meaning of section 23A of the 1989 Act or article 34B of the Children (Northern Ireland) Order 1995;
- (b) is a former relevant child within the meaning of section 23C of the 1989 Act or article 34D of the Children (Northern Ireland) Order 1995; or
- (c) has been looked after by a local authority for the purposes of the Children (Scotland) Act 1995 at any time after attaining the age of 16. 30
- (7) In this section –
- “appropriate national authority” means –
- (a) in relation to a governing body of a maintained school in England, the Secretary of State; 35
- (b) in relation to a governing body of a maintained school in Wales, the Welsh Ministers;
- “maintained school” has the same meaning as in Chapter 1 of Part 3 of the Education Act 2002 (c. 32) (see section 39(1) of that Act);
- “registered pupil” has the same meaning as in the Education Act 1996 (c. 56) (see section 434(5) of that Act). 40

21 Entitlement to payment in respect of higher education

- (1) Section 23C of the 1989 Act (continuing functions of local authorities in respect of former relevant children) is amended in accordance with subsections (2) and (3). 45

- (2) After subsection (5) insert –
- “(5A) It is the duty of the local authority to pay the relevant amount to a former relevant child who pursues higher education in accordance with a pathway plan prepared for that person.
- (5B) The appropriate national authority may by regulations – 5
- (a) prescribe the relevant amount for the purposes of subsection (5A);
 - (b) prescribe the meaning of “higher education” for those purposes;
 - (c) make provision as to the payment of the relevant amount;
 - (d) make provision as to the circumstances in which the relevant amount (or any part of it) may be recovered by the local authority from a former relevant child to whom a payment has been made. 10
- (5C) The duty set out in subsection (5A) is without prejudice to that set out in subsection (4)(b).” 15
- (3) In subsection (9) after “subsection (4)(b)” insert “or who is in receipt of a payment under subsection (5A)”.
- (4) In section 776 of the Income Tax (Trading and Other Income) Act 2005 (c. 5) (scholarship income) after subsection (2) insert –
- “(2A) No liability to income tax arises in respect of income from a payment made under section 23C(5A) of the Children Act 1989 (duty to make payments to former relevant children who pursue higher education).” 20

22 Assistance to pursue education or training

- (1) In section 23B of the 1989 Act omit subsections (4) to (7).
- (2) After section 23C of the 1989 Act insert – 25
- “23CA Further assistance to pursue education or training**
- (1) This section applies to a person if –
- (a) he is under the age of twenty-five or of such lesser age as may be prescribed by the appropriate national authority;
 - (b) he is a former relevant child (within the meaning of section 23C) towards whom the duties imposed by subsections (2), (3) and (4) of that section no longer subsist; and 30
 - (c) he has informed the responsible local authority that he is pursuing, or wishes to pursue, a programme of education or training. 35
- (2) It is the duty of the responsible local authority to appoint a personal adviser for a person to whom this section applies.
- (3) It is the duty of the responsible local authority –
- (a) to carry out an assessment of the needs of a person to whom this section applies with a view to determining what assistance (if any) it would be appropriate for them to provide to him under this section; and 40
 - (b) to prepare a pathway plan for him.

-
- (4) It is the duty of the responsible local authority to give assistance of a kind referred to subsection (5) to a person to whom this section applies to the extent that his educational or training needs require it.
- (5) The kinds of assistance are –
- (a) contributing to expenses incurred by him in living near the place where he is, or will be, receiving education or training; or
 - (b) making a grant to enable him to meet expenses connected with his education and training.
- (6) If a person to whom this section applies pursues a programme of education or training in accordance with the pathway plan prepared for him, the duties of the local authority under this section (and under any provision applicable to the pathway plan prepared under this section for that person) subsist for as long as he continues to pursue that programme.
- (7) For the purposes of subsection (6), the local authority may disregard any interruption in the person’s pursuance of a programme of education or training if they are satisfied that he will resume it as soon as is reasonably practicable.
- (8) Subsections (7) to (9) of section 17 apply to assistance given to a person under this section as they apply to assistance given to or in respect of a child under that section, but with the omission in subsection (8) of the words “and of each of his parents”.
- (9) Subsection (5) of section 24B applies to a person to whom this section applies as it applies to a person to whom subsection (3) of that section applies.
- (10) Nothing in this section affects the duty imposed by subsection (5A) of section 23C to the extent that it subsists in relation to a person to whom this section applies; but the duty to make a payment under that subsection may be taken into account in the assessment of the person’s needs under subsection (3)(a).
- (11) In this section “the responsible local authority” means, in relation to a person to whom this section applies, the local authority which had the duties provided for in section 23C towards him.”
- (3) Section 23E (pathway plans) of the 1989 Act is amended in accordance with subsections (4) and (5).
- (4) In subsection (1)(b) after “23B” insert “or 23CA”.
- (5) After subsection (1) insert –
- “(1A) A local authority may carry out an assessment under section 23B(3) or 23CA(3) of a person’s needs at the same time as any assessment of his needs is made under –
- (a) the Chronically Sick and Disabled Persons Act 1970;
 - (b) Part 4 of the Education Act 1996 (in the case of an assessment under section 23B(3));
 - (c) the Disabled Persons (Services, Consultation and Representation) Act 1986; or
 - (d) any other enactment.

(1B)	The appropriate national authority may by regulations make provision as to assessments for the purposes of section 23B(3) or 23CA.	
(1C)	Regulations under subsection (1B) may in particular make provision about –	
(a)	who is to be consulted in relation to an assessment;	5
(b)	the way in which an assessment is to be carried out, by whom and when;	
(c)	the recording of the results of an assessment;	
(d)	the considerations to which a local authority are to have regard in carrying out an assessment.	10
(1D)	A local authority shall keep each pathway plan prepared by them under section 23B or 23CA under review.”	
(6)	In paragraph 1 of Schedule 3 to the Nationality, Immigration and Asylum Act 2002 (c. 41) (ineligibility for support) in sub-paragraph (1)(g), after “23C,” insert “23CA,”.	15
23	Extension of entitlements to personal adviser and to assistance in connection with education or training	
(1)	In section 23D(1) of the 1989 Act (power to make provision for personal advisers for certain young persons) –	
(a)	for “twenty-one” substitute “twenty-five”; and	20
(b)	after paragraph (c) insert “; or	
	“(d) persons to whom section 23CA applies.”	
(2)	In section 24B of that Act (assistance in connection with employment, education and training), in subsection (3)(a) for “twenty-four” substitute “twenty-five”.	25
	<i>Cash payments</i>	
24	Extension of power to make payments in cash	
	In section 17(6) of the 1989 Act (nature of services which may be provided by a local authority for children in need, their families and others) omit “; in exceptional circumstances,”.	30
	<i>Care breaks</i>	
25	Breaks from caring for disabled children	
(1)	Paragraph 6 of Schedule 2 to the 1989 Act (provision by local authorities for disabled children) is amended as follows.	
(2)	The existing provision becomes sub-paragraph (1) of that paragraph.	35
(3)	In that sub-paragraph, after paragraph (b) insert “; and	
(c)	to assist individuals who provide care for such children to continue to do so, or to do so more effectively, by giving them breaks from caring.”	

(4) After that sub-paragraph insert –

“(2) The duty imposed by sub-paragraph (1)(c) shall be performed in accordance with regulations made by the appropriate national authority.”

Enforcement of care standards

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26 Power of Chief Inspector where person is failing to comply with requirement relating to children’s home etc.

(1) In section 14(1) of the 2000 Act (cancellation of registration) after paragraph (c) insert –

“(ca) on the ground that –

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(i) a notice under section 22A relating to the establishment or agency has been served on that person or any other person; and

(ii) the person on whom the notice was served has failed to take the steps specified in that notice within the period so specified;”.

15

(2) After section 22 of that Act insert –

“22A Power of CIECSS to serve notice where person is failing to comply with regulations

(1) This section applies if –

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(a) a person (“P”) is registered in respect of a relevant establishment or agency; and

(b) the CIECSS is of the opinion that P is failing or has failed to comply with a requirement imposed on P in relation to that establishment or agency.

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(2) The CIECSS may serve a compliance notice on P.

(3) A compliance notice is a notice which –

(a) states that the CIECSS is of the opinion mentioned in subsection (1)(b);

(b) specifies the requirement with which the CIECSS considers P is failing or has failed to comply;

30

(c) specifies how the CIECSS considers that P is failing or has failed to comply with that requirement;

(d) specifies the establishment or agency in relation to which the CIECSS considers P is failing or has failed to comply with that requirement;

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(e) specifies the steps the CIECSS considers need to be taken by P in relation to that establishment or agency to comply with that requirement or (as the case may be) to prevent a recurrence of the failure to comply with that requirement;

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(f) specifies a period for the taking of those steps; and

(g) explains the effect of subsections (4) and (5).

(4) Failing to take the steps specified in a compliance notice within the period so specified is an offence.

- (5) A person guilty of an offence under subsection (4) is liable on summary conviction to a fine not exceeding level 5 on the standard scale.
- (6) In this section—
 - (a) a “relevant establishment or agency” means an establishment or agency in relation to which the functions of the registration authority under section 13 are exercisable by the CIECSS; 5
 - (b) references to a “requirement” are references to a requirement imposed by regulations under—
 - (i) section 22;
 - (ii) section 9 of the Adoption Act 1976; or 10
 - (iii) section 9 of the Adoption and Children Act 2002.”

27 Notice restricting accommodation at certain establishments

After section 22A of the 2000 Act (which is inserted by section 26) insert—

“22B Notice restricting accommodation at certain establishments

- (1) The registration authority may serve a notice on a person who is registered in respect of an establishment to which this section applies imposing on that person the requirement in subsection (2) in relation to that establishment. 15
- (2) The requirement is to ensure that no child is accommodated at the establishment unless the child— 20
 - (a) was accommodated there when the notice was served; and
 - (b) has continued to be accommodated there since the notice was served.
- (3) A notice under subsection (1) must— 25
 - (a) explain the requirement imposed by the notice;
 - (b) specify the establishment in relation to which that requirement is imposed;
 - (c) give the registration authority’s reasons for serving the notice;
 - (d) explain the right of appeal conferred by section 21.
- (4) A notice under subsection (1) ceases to have effect— 30
 - (a) at such time as may be specified in the notice;
 - (b) if the registration authority serves a notice to that effect on the person on whom the notice under subsection (1) was served;
 - (c) if the Tribunal so directs under section 21(4A) or (4B).
- (5) Subsection (6) applies if— 35
 - (a) the registration authority serves a notice on a person under subsection (1) or (4)(b); and
 - (b) one or more other persons are registered in respect of the establishment to which the notice relates.
- (6) The registration authority must as soon as practicable serve a notice in the same terms under subsection (1) or (as the case may be) (4)(b) on the persons mentioned in subsection (5)(b). 40

- (7) The reference in subsection (5) to serving a notice on a person does not include a reference to serving a notice on a person in pursuance of subsection (6).
- (8) This section applies to the following establishments –
- (a) a children’s home; 5
 - (b) a residential family centre.”
- 28 Appeals etc. in relation to notices under section 22B of the 2000 Act**
- (1) Section 21 of the 2000 Act (appeals to the Tribunal) is amended in accordance with subsections (2) to (5).
- (2) In subsection (1), after paragraph (b) insert “; or 10
 (c) a notice served under section 22B(1)”.
- (3) After subsection (2) insert –
 “(2A) No appeal against a notice under section 22B(1) may be brought by a person more than 28 days after the notice was served on him.”
- (4) After subsection (4) insert – 15
 “(4A) On an appeal against a notice served under section 22B(1) the Tribunal may confirm the notice or direct that it shall cease to have effect.
 (4B) If the Tribunal directs that a notice (“the first notice”) under section 22B(1) shall cease to have effect it must direct that any other notice under that section which is connected to the first notice shall also cease to have effect. 20
 (4C) For the purposes of subsection (4B), notices are connected if they impose the requirement mentioned in section 22B(2) in relation to the same establishment.”
- (5) In subsection (5) omit “against a decision or order”. 25
- (6) In section 23(4) of that Act (occasions on which national minimum standards are to be taken into account) –
- (a) after paragraph (b) insert –
 “(ba) by the registration authority in considering whether to serve a notice under section 22B;” and 30
 - (b) in paragraph (c) for “against such a decision or order” substitute “under section 21”.
- 29 Notification of matters relating to persons carrying on or managing children’s homes etc.**
- Before section 31 of the 2000 Act, but after the cross-heading which precedes that section, insert – 35
- “30A Notification of matters relating to persons carrying on or managing certain establishments or agencies**
- (1) This section applies where a person (“P”) is carrying on or managing an establishment or agency mentioned in subsection (6). 40
- (2) If the registration authority –

- (a) has decided to adopt a proposal under section 17(4)(a) to cancel the registration of P in respect of the establishment or agency,
 - (b) has brought proceedings against P for a relevant offence which it alleges P committed in relation to the establishment or agency, or
 - (c) has served a notice on P under section 22B,
- it must as soon as practicable notify each local authority in England and Wales of that fact. 5
- (3) If the registration authority becomes aware of any prescribed circumstances which relate to P it must as soon as practicable notify each local authority in England and Wales of those circumstances. 10
- (4) A notification under this section must contain such information as may be prescribed.
- (5) A notification under this section may be transmitted to a local authority electronically if – 15
- (a) the local authority has agreed that notifications may be given to them by being transmitted to an electronic address and in an electronic form specified in the agreement; and
 - (b) the notification is a notification to which that agreement applies. 20
- (6) The establishments and agencies are –
- (a) a children’s home;
 - (b) a residential family centre;
 - (c) a fostering agency;
 - (d) a voluntary adoption agency;
 - (e) an adoption support agency;
 - (f) a provider of social work services. 25
- (7) In this section –
- “electronic address” includes any number or address used for the purposes of receiving electronic communications; 30
 - “electronic communication” means an electronic communication within the meaning of the Electronic Communications Act 2000 the processing of which on receipt is intended to produce writing;
 - “electronically” means in the form of an electronic communication; 35
 - “relevant offence” means an offence under –
 - (a) this Part;
 - (b) regulations under this Part;
 - (c) section 9(4) of the Adoption Act 1976; 40
 - (d) regulations under section 9 of the Adoption and Children Act 2002;
 - “prescribed” means prescribed by regulations made –
 - (a) in relation to England, by the Secretary of State;
 - (b) in relation to Wales, by the Welsh Ministers.” 45

*Emergency protection orders***30 Removal of restriction on hearing of application for discharge of emergency protection order**

In section 45 of the 1989 Act (emergency protection orders: supplementary provisions) omit subsection (9).

5

*Information and research***31 Supply of information concerning the death of children to Local Safeguarding Children Boards**

- (1) Subsection (2) applies if, under the 1953 Act, a registrar of births and deaths registers the death of a person and the registrar believes that the deceased was or may have been under the age of 18 at the time of death. 10
- (2) The registrar must, before the end of the required period, secure that the appropriate Local Safeguarding Children Board is notified of the particulars of the death entered in the register.
- (3) Subsection (4) applies if, under the 1953 Act, an entry in a register kept for a sub-district concerning a death is corrected and the person making the correction believes that the entry relates to a person who was or may have been under the age of 18 at the time of death. 15
- (4) The person who makes the correction must, before the end of the required period, secure that the appropriate Local Safeguarding Children Board is notified of the particulars of the death as corrected. 20
- (5) Subsection (6) applies if, under the 1953 Act, a registrar of births and deaths issues a certificate to the effect that a death is not required by law to be registered in England or Wales but the registrar believes that the deceased was or may have been under the age of 18 at the time of death. 25
- (6) The registrar must, before the end of the required period, secure that the Local Safeguarding Children Board established by the children’s services authority within whose area the registrar’s sub-district is situated is notified – 30
- (a) of the issuing of the certificate; and
- (b) of the registrar’s belief and the grounds for it.
- (7) The required period is the period of seven days beginning with the day after – 35
- (a) for the purposes of subsection (2), the day on which the death was registered;
- (b) for the purposes of subsection (4), the day on which the correction was made; and
- (c) for the purposes of subsection (6), the day on which the certificate was issued.
- (8) The requirements of this section do not apply if the death occurred before 1 April 2008.
- (9) Each Local Safeguarding Children Board must – 40
- (a) make arrangements for the receipt by it of notifications under this section; and
- (b) publish those arrangements.

- (10) In this section –
“the 1953 Act” means the Births and Deaths Registration Act 1953 (c. 20);
“the appropriate Local Safeguarding Children Board” means the Board established by the children’s services authority in England or in Wales within whose area is situated the sub-district for which the register is kept; 5
“children’s services authority in England” and “children’s services authority in Wales” have the same meaning as in the Children Act 2004 (c. 31).
- 32 Power of Registrar General to supply information to national authorities 10**
- (1) The Registrar General may supply information to which this section applies –
(a) to the Secretary of State, or
(b) to the Welsh Ministers,
for research purposes.
- (2) Information supplied under subsection (1) to the Secretary of State or the Welsh Ministers may be disclosed by them – 15
(a) to any other person if the disclosure is for research purposes; and
(b) to a Local Safeguarding Children Board for the purposes of its functions.
- (3) This section applies to any information that – 20
(a) is kept by the Registrar General under any provision made by or under an enactment; and
(b) relates to the death of a person who was or may have been under the age of 18 at the time of death.
- (4) “For research purposes” means for the purposes of any research that is being or may be conducted or assisted under section 83(1) of the 1989 Act. 25
- 33 Research etc. into matters connected with certain statutory functions**
- (1) Section 83 of the 1989 Act (research and returns of information) is amended as follows.
- (2) In subsection (1) after paragraph (a) insert – 30
“(aa) the functions of Local Safeguarding Children Boards;”.
- (3) In subsection (2) after paragraph (a) insert –
“(aa) the functions of Local Safeguarding Children Boards;”.
- (4) In subsection (3) after paragraph (b) insert “; and
(c) the performance by the Local Safeguarding Children Board established by them under the Children Act 2004 of all or any of its functions.” 35
- (5) In subsection (9) after paragraph (c) insert –
“(ca) Part 1 of the Adoption and Children Act 2002;
(cb) the Children Act 2004; 40
(cc) the Children and Young Persons Act 2008.”

PART 3

ADOPTION AND FOSTERING

34 Independent review of determinations relating to adoption

- (1) Section 12 of the Adoption and Children Act 2002 (c. 38) (independent review of determinations) is amended as follows. 5
- (2) In subsection (1) –
- (a) omit the words “a panel constituted by”;
- (b) at the end insert “by a panel constituted by that Minister”.
- (3) In paragraph (a) of subsection (3), omit the words from “(including” to the end of that paragraph. 10
- (4) After subsection (3) insert –
- “(3A) Regulations made by virtue of subsection (3)(e) may impose a duty to pay to the appropriate Minister such sum as that Minister may determine.
- (3B) The appropriate Minister must secure that, taking one financial year with another, the aggregate of the sums which become payable to him under regulations made by virtue of subsection (3A) does not exceed the cost to him of performing his independent review functions.” 15
- (5) In subsection (4) for the words “functions in relation to the panel” substitute “independent review functions”. 20
- (6) After subsection (6) insert –
- “(6A) Payments made by the appropriate Minister in accordance with such provision shall be taken into account in determining (for the purpose of subsection (3B)) the cost to that Minister of performing his independent review functions.” 25
- (7) In subsection (8), after “section” insert “ –
- “financial year” means a period of twelve months ending with 31st March,
- “independent review function” means a function conferred or imposed on an appropriate Minister by regulations made by virtue of this section”. 30

35 Extension of period allowed for making regulations under section 45 or 46 of the Children Act 2004

- In section 47(3) of the Children Act 2004 (c. 31) (relevant time for the expiry of powers under sections 45 and 46 of that Act) for “four” substitute “seven”. 35

PART 4

ORDERS UNDER PART 2 OF THE 1989 ACT

Residence orders

- 36 Entitlement of relative to apply for a residence order** 5
- In section 10 of the 1989 Act (power of the court to make orders under section 8 of that Act), after subsection (5A) insert –
- “(5B) A relative of a child is entitled to apply for a residence order with respect to the child if the child has lived with the relative for a period of at least one year immediately preceding the application.”
- 37 Duration of residence orders** 10
- (1) In section 9(6) of the 1989 Act (restriction on length of orders under section 8 of that Act) for the words from the beginning to “which” substitute “No court shall make a specific issue order, contact order or prohibited steps order”.
- (2) In section 12 of that Act (residence orders and parental responsibility) omit subsections (5) and (6). 15
- (3) In section 91(10) of that Act (duration of section 8 orders) –
- (a) after “section 8 order” insert “other than a residence order”; and
- (b) omit “or 12(5)”.

Special guardianship orders

- 38 Entitlement of relative to apply for a special guardianship order** 20
- In section 14A(5) of the 1989 Act (persons entitled to apply for special guardianship order), after paragraph (d) insert “;
- (e) a relative with whom the child has lived for a period of at least one year immediately preceding the application.”

PART 5

25

SUPPLEMENTARY, GENERAL AND FINAL PROVISIONS

Supplementary

- 39 Minor and supplementary amendments to the 1989 Act**
- Schedule 2 (which contains minor and supplementary amendments to the 1989 Act, including amendments to Parts 3 and 7 of that Act to substitute references to the Welsh Ministers for existing phrases which are to be read as including references to those Ministers by virtue of the Government of Wales Act 2006 (c. 32)) has effect. 30

General

40 Orders, regulations and guidance

- (1) Any order or regulations made by the Secretary of State or the Welsh Ministers under this Act must be made by statutory instrument.
- (2) A statutory instrument containing provision made by the Secretary of State under section 1(6) or (7) or section 12 may not be made unless a draft of the instrument has been laid before and approved by a resolution of each House of Parliament. 5
- (3) Any other statutory instrument containing provision made by the Secretary of State is subject to annulment in pursuance of a resolution of either House of Parliament. 10
- (4) A statutory instrument containing provision made by the Welsh Ministers under section 1(6) or (7) may not be made unless a draft of the instrument has been laid before and approved by a resolution of the National Assembly for Wales. 15
- (5) A statutory instrument containing provision made under section 13 may not be made unless –
 - (a) a draft of the instrument has been laid before and approved by a resolution of the National Assembly for Wales, and
 - (b) having been so approved, has been laid before and approved by a resolution of each House of Parliament. 20
- (6) As soon as reasonably practicable after the resolution required by subsection (5)(a) has been passed, the First Minister must ensure that notice in writing of the resolution and a copy of the draft of the statutory instrument is sent to the Secretary of State. 25
- (7) On receipt of a draft of a statutory instrument under subsection (6) the Secretary of State must as soon as reasonably practicable lay it before each House of Parliament.
- (8) Paragraph (b) of subsection (5) and subsections (6) and (7) cease to have effect on the making of an order under section 105 of the Government of Wales Act 2006 (c. 32) bringing the Assembly Act provisions into force. 30
- (9) In subsection (8) “the Assembly Act provisions” has the same meaning as in the Government of Wales Act 2006 (see section 103(8) of that Act).
- (10) Any other statutory instrument containing provision made by the Welsh Ministers is subject to annulment in pursuance of a resolution of the National Assembly for Wales. 35
- (11) Subsections (3) and (10) do not apply to a statutory instrument containing only provision made under section 44.
- (12) Any power to make regulations under this Act includes power to make –
 - (a) different provision for different cases; 40
 - (b) such supplemental or consequential provisions as appear to the Secretary of State or, as the case may, the Welsh Ministers to be appropriate.

- (13) Any power under this Act to give guidance includes power to give different guidance for different cases.

41 Interpretation

In this Act –

“the 1989 Act” means the Children Act 1989 (c. 41);

“the 2000 Act” means the Care Standards Act 2000 (c. 14).

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42 Repeals

The provisions specified in Schedule 3 are repealed to the extent there specified.

Final

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43 Extent

- (1) Subject to subsection (2), this Act extends to England and Wales only.
(2) Paragraph 9 of Schedule 1 also extends to Scotland.

44 Commencement

- (1) Section 8 and this Part come into force on the day on which this Act is passed. 15
(2) The reference in subsection (1) to this Part does not include –
(a) paragraph 4 of Schedule 2 (which comes into force in accordance with subsection (9)); and
(b) section 42 and Schedule 3 (which come into force in accordance with subsections (3) and (4)). 20
(3) In relation to Wales, the provisions specified in subsection (5) come into force on such day as the Welsh Ministers may by order appoint.
(4) Otherwise the provisions of this Act come into force on such day as the Secretary of State may by order appoint.
(5) The provisions are – 25
(a) Parts 1 to 4 (except sections 8, 18, 19, 31 and 32);
(b) section 42 and Schedule 3.
(6) An order under this section bringing subsection (2) of section 11 into force in relation to Wales requires the consent of the Secretary of State.
(7) An order under this section bringing section 18 or 19 into force requires the consent of the Welsh Ministers. 30
(8) Before making an order bringing section 31 or 32 into force, the Secretary of State must consult the Welsh Ministers.
(9) Paragraph 4 of Schedule 2 comes into force on the same day as section 7(1) of the Carers and Disabled Children Act 2000 (c. 16) comes into force for the purpose of inserting section 17B into the 1989 Act in relation to Wales. 35
(10) An order under this section may –

- (a) appoint different days for different purposes;
- (b) include transitional, saving or transitory provision.

45 Short title

- (1) This Act may be cited as the Children and Young Persons Act 2008.
- (2) **Nothing in this Act shall impose any charge on the people or on public funds, or vary the amount or incidence of or otherwise alter any such charge in any manner, or affect the assessment, levying, administration or application of any money raised by any such charge.**

SCHEDULES

SCHEDULE 1

Section 9(2)

CHILDREN LOOKED AFTER BY LOCAL AUTHORITIES: SUPPLEMENTARY AND CONSEQUENTIAL PROVISIONS

<i>The 1989 Act</i>	5
1	In section 17(5)(a) of the 1989 Act (facilitation of provision by others of services local authority provide under provisions of Part 3 of that Act) –
	(a) for “the authority have power” substitute “it is a function of the authority”; and
	(b) for “23” substitute “22A to 22C”. 10
2	(1) Section 59 of that Act (accommodation by voluntary organisations) is amended as follows.
	(2) In subsection (1)(aa), for “an appropriate children’s home” substitute “a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000”. 15
	(3) In subsection (1A) for “local authority” substitute “voluntary organisation”.
	(4) In subsection (2) omit the words from “and” to the end.
	(5) In subsection (3) omit the words from “and” to the end.
	(6) After subsection (3) insert –
	“(3A) Regulations under subsection (2) or (3) may in particular make provision which (with any necessary modifications) is similar to that which may be made under section 22C by virtue of any of paragraphs 12B, 12E and 12F of Schedule 2.” 20
	(7) For subsection (5) substitute –
	“(5A) Regulations under subsection (4) may, in particular – 25
	(a) apply with modifications any provision of section 25A or 25B;
	(b) make provision which (with any necessary modifications) is similar to any provision which may be made under section 25A, 25B or 26.” 30
3	(1) Section 105(1) of that Act (interpretation of certain expressions) is amended as follows.
	(2) Omit the definition of “appropriate children’s home”.

- (3) For the definition of “children’s home” substitute –
 ““children’s home” has the same meaning as it has for the purposes of the Care Standards Act 2000 (see section 1 of that Act);”
- (4) For the definition of “local authority foster parent” substitute – 5
 ““local authority foster parent” has the meaning given in section 22C(12);”.
- 4 In Part 2 of Schedule 2 to that Act (children looked after by local authorities) for paragraphs 12 to 14 substitute –
- “Regulations as to conditions under which child in care is allowed to live with parent, etc* 10
- 12A Regulations under section 22C may, in particular, impose requirements on a local authority as to –
- (a) the making of any decision by a local authority to allow a child in their care to live with any person falling within section 22C(3) (including requirements as to those who must be consulted before the decision is made and those who must be notified when it has been made); 15
- (b) the supervision or medical examination of the child concerned; 20
- (c) the removal of the child, in such circumstances as may be prescribed, from the care of the person with whom the child has been allowed to live;
- (d) the records to be kept by local authorities.
- Regulations as to placements of a kind specified in section 22C(6)(d)* 25
- 12B Regulations under section 22C as to placements of the kind specified in section 22C(6)(d) may, in particular, make provision as to –
- (a) the persons to be notified of any proposed arrangements;
- (b) the opportunities such persons are to have to make representations in relation to the arrangements proposed; 30
- (c) the persons to be notified of any proposed changes in arrangements;
- (d) the records to be kept by local authorities;
- (e) the supervision by local authorities of any arrangements made. 35
- Placements out of area*
- 12C Regulations under section 22C may, in particular, impose requirements which a local authority must comply with –
- (a) before a child looked after by them is provided with accommodation at a place outside the area of the authority; 40
 or
- (b) if the child’s welfare requires the immediate provision of such accommodation, within such period of the accommodation being provided as may be prescribed. 45

Avoidance of disruption in education

- 12D (1) Regulations under section 22C may, in particular, impose requirements which a local authority must comply with before making any decision concerning a child's placement if he is in the fourth key stage. 5
- (2) A child is "in the fourth key stage" if he is a pupil in the fourth key stage for the purposes of Part 6 or 7 of the Education 2002 (see section 82 and 103 of that Act).

Regulations as to placing of children with local authority foster parents

- 12E Regulations under section 22C may, in particular, make provision – 10
- (a) with regard to the welfare of children placed with local authority foster parents;
- (b) as to the arrangements to be made by local authorities in connection with the health and education of such children; 15
- (c) as to the records to be kept by local authorities;
- (d) for securing that where possible the local authority foster parent with whom a child is to be placed is –
- (i) of the same religious persuasion as the child; or
- (ii) gives an undertaking that the child will be brought up in that religious persuasion; 20
- (e) for securing the children placed with local authority foster parents, and the premises in which they are accommodated, will be supervised and inspected by a local authority and that the children will be removed from those premises if their welfare appears to require it. 25
- 12F (1) Regulations under section 22C may, in particular, also make provision –
- (a) for securing that a child is not placed with a local authority foster parent unless that person is for the time being approved as a local authority foster parent by such local authority as may be prescribed; 30
- (b) establishing a procedure under which any person in respect of whom a qualifying determination has been made may apply to the appropriate national authority for a review of that determination by a panel constituted by that national authority. 35
- (2) A determination is a qualifying determination if –
- (a) it relates to the issue of whether a person should be approved, or should continue to be approved, as a local authority foster parent; and 40
- (b) it is of a prescribed description.
- (3) Regulations made by virtue of sub-paragraph (1)(b) may include provision as to –
- (a) the duties and powers of a panel; 45
- (b) the administration and procedures of a panel;

-
- (c) the appointment of members of a panel (including the number, or any limit on the number, of members who may be appointed and any conditions for appointment);
- (d) the payment of fees to members of a panel;
- (e) the duties of any person in connection with a review conducted under the regulations; 5
- (f) the monitoring of any such reviews.
- (4) Regulations made by virtue of sub-paragraph (3)(e) may impose a duty to pay to the appropriate national authority such sum as that national authority may determine; but such a duty may not be imposed upon a person who has applied for a review of a qualifying determination. 10
- (5) The appropriate national authority must secure that, taking one financial year with another, the aggregate of the sums which become payable to it under regulations made by virtue of sub-paragraph (4) does not exceed the cost to it of performing its independent review functions. 15
- (6) The appropriate national authority may make an arrangement with an organisation under which independent review functions are performed by the organisation on the national authority's behalf. 20
- (7) If the appropriate national authority makes such an arrangement with an organisation, the organisation is to perform its functions under the arrangement in accordance with any general or special directions given by that national authority. 25
- (8) The arrangement may include provision for payments to be made to the organisation by the appropriate national authority.
- (9) Payments made by the appropriate national authority in accordance with such provision shall be taken into account in determining (for the purpose of sub-paragraph (5)) the cost to that national authority of performing its independent review functions. 30
- (10) Where the Welsh Ministers are the appropriate national authority, sub-paragraphs (6) and (8) also apply as if references to an organisation included references to the Secretary of State. 35
- (11) In this paragraph—
- “financial year” means a period of twelve months ending with 31st March;
- “independent review function” means a function conferred or imposed on a national authority by regulations made by virtue of sub-paragraph (1)(b); 40
- “organisation” includes a public body and a private or voluntary organisation.
- 12G Regulations under section 22C may, in particular, also make provision as to the circumstances in which local authorities may make arrangements for duties imposed on them by the regulations to be discharged on their behalf.” 45

- 5 In paragraph 21(5) of that Schedule (liability to contribute towards maintenance of looked after child) for “allowed by the authority (under section 23(5)) to live with” substitute “living with, under arrangements made by the authority in accordance with section 22C,”.
- 6 In paragraph 9 of Schedule 8 (accommodation of children during school holidays) in the second sentence of sub-paragraph (1) for “an appropriate children’s home” substitute “a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000”. 5
- 7 In paragraph 2(1) of Schedule 9A (exemption of certain establishments from Part 10A), in paragraph (a) for “an appropriate children’s home” substitute “a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000”. 10

Criminal Justice Act 1991 (c. 53)

- 8 (1) Section 61 of the Criminal Justice Act 1991 (provision by local authorities of secure accommodation) is amended as follows. 15
- (2) In subsection (2) for “an appropriate children’s home” substitute “a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000”.
- (3) In subsection (5) omit the words from “and” to the end.

Children (Scotland) Act 1995 (c. 36) 20

- 9 In section 26 of the Children (Scotland) Act 1995 (manner in which accommodation is to be provided) for subsection (2)(b)(i) substitute – 25
- “(i) a local authority in England and Wales could place the child in a placement falling within section 22C(6)(c) of the Children Act 1989;”.

Powers of Criminal Courts (Sentencing) Act 2000 (c. 6)

- 10 In paragraph 5A(3) of Schedule 6 to the Powers of Criminal Courts (Sentencing) Act 2000 (requirement in supervision order to live with local authority foster parent for specified period) for “23(2)(a)” substitute “22C”.

Care Standards Act 2000 (c. 14) 30

- 11 In section 22 of the Care Standards Act 2000 (regulation of establishments and agencies), in subsection (2)(e), for “23(2)(a)” substitute “22C”.
- 12 In section 31 of that Act (inspection of establishments and agencies by authorised persons), in subsection (3)(b), for “23(2)(a)” substitute “22C”.
- 13 In section 43(1) (local authority services: meaning of “relevant adoption functions” and “relevant fostering functions” for paragraph (b) substitute – 35
- “(b) “relevant fostering functions” means functions under section 22C of the 1989 Act in connection with placements with local authority foster parents or regulations under paragraph 12E(a), (b), (d) or (e) or 12F.” 40

Adoption and Children Act 2002 (c. 38)

- 14 In Schedule 6 to the Adoption and Children Act 2002 (glossary giving certain expressions used in that Act the meaning given by the Children Act 1989 (c. 41)), in the entry relating to “local authority foster parent” for “23(3)” substitute “22C(12)”. 5

Sexual Offences Act 2003 (c. 42)

- 15 In section 21 of the Sexual Offences Act 2003 (positions of trust) in subsection (3)(a) for “under section 23(2)” substitute “in accordance with section 22C(6)”. 10
- 16 In section 27 of that Act (family relationships) in subsection (5)(c) for subparagraph (i) substitute “— 15
- (i) he is a person with whom the child has been placed under section 22C of the Children Act 1989 in a placement falling within subsection (6)(a) or (b) of that section (placement with local authority foster parent),
 - (ia) he is a person with whom the child has been placed under section 59(1)(a) of that Act (placement by voluntary organisation),”.

Children Act 2004 (c. 31) 20

- 17 In section 49(1)(a) of the Children Act 2004 (payments to local authority foster parents) for “23(2)(a)” substitute “22C”.

Income Tax (Trading and Other Income) Act 2005 (c. 5)

- 18 (1) Section 806 of the Income Tax (Trading and Other Income) Act 2005 (meaning of providing foster care) is amended as follows. 25
- (2) In subsection (3)(a) for “23(2)(a)” substitute “22C”.
- (3) In subsection (5) —
- (a) after paragraph (c) omit “and”; and
 - (b) after paragraph (d) insert “; and
 - (e) an individual with whom the child is placed under a placement falling within section 22C(6)(d) of the Children Act 1989.” 30

Childcare Act 2006 (c. 21)

- 19 (1) Section 18 of the Childcare Act 2006 (meaning of childcare) is amended as follows. 35
- (2) For subsection (5)(a)(i) substitute—
- “(i) a children’s home in respect of which a person is registered under Part 2 of the Care Standards Act 2000,”.
- (3) In subsection (8) — 40
- (a) in paragraph (a) omit ““appropriate children’s home”,”; and

(b) in paragraph (b) after ““care home”,” insert ““children’s home”,”.

Safeguarding Vulnerable Groups Act 2006 (c. 47)

- 20 In section 53(7)(a) of the Safeguarding Vulnerable Groups Act 2006 (meaning of foster parent) omit “of section 23(2)(a)”.

Criminal Justice and Immigration Act 2008

5

- 21 In paragraph 18(3) of Schedule 1 to the Criminal Justice and Immigration Act 2008 (fostering requirements in youth rehabilitation orders) for “23(2)(a)” substitute “22C”.

SCHEDULE 2

Section 39

MINOR AND SUPPLEMENTARY AMENDMENTS TO THE 1989 ACT

10

- 1 The 1989 Act is amended in accordance with this Schedule.
- 2 In section 17(4) for “Secretary of State” substitute “appropriate national authority”.
- 3 In section 17A(1) for “Secretary of State” substitute “appropriate national authority”. 15
- 4 In section 17B(1) for “Secretary of State” substitute “appropriate national authority”.
- 5 In section 21(3), after “Secretary of State” insert “, the Welsh Ministers”.
- 6 In section 22(7) – 20
- (a) for “Secretary of State” substitute “appropriate national authority”;
 - (b) for “he” substitute “the appropriate national authority”;
 - (c) for “the authority” substitute “the local authority”.
- 7 (1) Section 23 is amended as follows. 25
- (2) In subsection (2), in paragraphs (a) and (f)(ii) for “Secretary of State” substitute “appropriate national authority”.
 - (3) In subsection (2A) – 30
 - (a) for the words “the Secretary of State”, in the first place where they occur, substitute “an appropriate national authority”;
 - (b) for those words in the second place where they occur, substitute “that national authority”.
 - (4) In subsection (5) for “Secretary of State” substitute “appropriate national authority”.
 - (5) In subsection (6) for “Secretary of State” substitute “appropriate national authority”.
- 8 (1) Section 23A is amended as follows. 35
- (2) In subsection (3) for “Secretary of State” substitute “appropriate national authority”.

-
- (3) In subsection (5) –
 (a) for “Secretary of State” substitute “appropriate national authority”;
 (b) for “he” substitute “the appropriate national authority”.
- 9 (1) Section 23B is amended as follows.
- (2) In subsection (5) for “Secretary of State” substitute “appropriate national authority”. 5
- (3) In subsection (7) for “The authority” substitute “The local authority”.
- (4) In subsection (10) for “Secretary of State” substitute “appropriate national authority”.
- 10 In section 23D, in subsections (1) and (2), for “Secretary of State” substitute “appropriate national authority”. 10
- 11 In section 23E(2) for “Secretary of State” substitute “appropriate national authority”.
- 12 In section 24(5)(za) for “Secretary of State” substitute “appropriate national authority”. 15
- 13 In section 24B(6) for “Secretary of State” substitute “appropriate national authority”.
- 14 In section 24D, in subsections (1A) and (2), for “Secretary of State” substitute “appropriate national authority”.
- 15 In section 25, in subsections (2) and (7), for “Secretary of State” substitute “appropriate national authority”. 20
- 16 (1) Section 26 is amended as follows.
- (2) In subsection (1) for “Secretary of State” substitute “appropriate national authority”.
- (3) In subsection (2D) for “National Assembly for Wales” substitute “Welsh Ministers”. 25
- (4) In each of subsections (3A), (3B), (3C), (4A), (5) and (6) for “Secretary of State” substitute “appropriate national authority”.
- 17 In section 26ZB(1) for “Secretary of State” substitute “Welsh Ministers”
- 18 In section 26A, in each of subsections (3)(a) and (4), for “Secretary of State” substitute “appropriate national authority”. 30
- 19 In section 27(3)(e) for “Secretary of State” substitute “appropriate national authority”.
- 20 In section 29(8)(c) after “Secretary of State” insert “, the Welsh Ministers”.
- 21 (1) Section 30 is amended as follows. 35
- (2) In subsection (2) for “Secretary of State” substitute “determining authority”.
- (3) After subsection (2) insert –
- “(2A) For the purposes of subsection (2) “the determining authority” is –
 (a) in a case where all the local authorities concerned are in Wales, the Welsh Ministers; 40

- (b) in any other case, the Secretary of State.
- (2B) In a case where –
- (a) the determining authority is the Secretary of State, and
 - (b) one or more of the local authorities concerned are in Wales, the Secretary of State must consult the Welsh Ministers before making a determination for the purposes of subsection (2).” 5
- (4) In subsection (4) for “Secretary of State” substitute “appropriate national authority”.
- 22 After section 30 insert –
- “30A Meaning of appropriate national authority 10**
- In this Part “the appropriate national authority” means –
- (a) in relation to England, the Secretary of State; and
 - (b) in relation to Wales, the Welsh Ministers.”
- 23 (1) Section 59 is amended as follows.
- (2) In subsection (1A) – 15
- (a) for the words “the Secretary of State”, in the first place where they occur, substitute “an appropriate national authority”; and
 - (b) for those words in the second place where they occur, substitute “that national authority”.
- (3) In subsection (2) for “Secretary of State” substitute “appropriate national authority”. 20
- (4) In subsection (3) for “Secretary of State” substitute “appropriate national authority”.
- (5) In subsection (4) for “Secretary of State” substitute “appropriate national authority”. 25
- (6) After subsection (6) add –
- “(7) In this Part “appropriate national authority” means –
- (a) in relation to England, the Secretary of State; and
 - (b) in relation to Wales, the Welsh Ministers.”
- 24 In section 62(3) for “Secretary of State” substitute “appropriate national authority”. 30
- 25 (1) Section 104 is amended as follows.
- (2) In subsection (2) after “108(2)” insert “or one containing regulations which fall within subsection (3B) or (3C)”.
- (3) Omit subsection (2A). 35
- (4) For subsection (3) substitute –
- “(3A) An order under section 4(1B) or 17(4) or regulations which fall within subsection (3B) or (3C) shall not be made by the Secretary of State unless a draft of the statutory instrument containing the order or regulations has been laid before, and approved by a resolution of, each House of Parliament. 40

- (3B) Regulations fall within this subsection if they are the first regulations to be made by the Secretary of State in the exercise of the power conferred by section 23C(5B)(b).
- (3C) Regulations fall within this subsection if they are the first regulations to be made by the Secretary of State in the exercise of the power conferred by paragraph 6(2) of Schedule 2.” 5
- (5) In subsection (4)(c) omit –
- (a) the word “such”;
- (b) the words “as the person making it considers expedient”.
- 26 After section 104 insert – 10
- “104A Regulations and orders made by the Welsh Ministers under Part 3 etc.**
- (1) Any power of the Welsh Ministers under Part 3, Part 7 or section 86A to make an order or regulations shall be exercisable by statutory instrument.
- (2) Any such statutory instrument, except one made under section 17(4) or one containing regulations which fall within subsection (4) or (5), shall be subject to annulment in pursuance of a resolution of the National Assembly for Wales. 15
- (3) An order under section 17(4) or regulations which fall within subsection (4) or (5) shall not be made by the Welsh Ministers unless a draft of the statutory instrument containing the order or regulations has been laid before and approved by a resolution of the National Assembly for Wales. 20
- (4) Regulations fall within this subsection if they are the first regulations to be made by the Welsh Ministers in the exercise of the power conferred by section 23C(5B)(b). 25
- (5) Regulations fall within this subsection if they are the first regulations to be made by the Welsh Ministers in the exercise of the power conferred by paragraph 6(2) of Schedule 2.”
- 27 (1) Schedule 2 is amended as follows. 30
- (2) In paragraph 17(7) for “Secretary of State” substitute “appropriate national authority”.
- (3) In paragraph 19B, in sub-paragraphs (3) and (7), for “Secretary of State” substitute “appropriate national authority”.
- (4) In paragraph 20(1)(a) for “Secretary of State” substitute “appropriate national authority”. 35
- (5) In paragraph 25 –
- (a) for “Secretary of State” substitute “appropriate national authority”;
- (b) for “they” substitute “a local authority”.
- 28 In paragraph 7 of Schedule 5 for “Secretary of State” substitute “appropriate national authority”. 40

SCHEDULE 3

Section 42

REPEALS

<i>Short title and chapter</i>	<i>Extent of repeal</i>	
Children Act 1989 (c. 41)	Section 12(5) and (6). In section 17(6), the words “, in exceptional circumstances,”.	5
	Section 23B(4) to (7). In section 26, subsections (2)(k) and (2A) to (2D). Section 45(9). In section 59 –	10
	(a) in subsection (2) the words from “and” to the end;	
	(b) in subsection (3) the words from “and” to the end.	
	In section 91(10), the words “or 12(5)”. In section 104 –	15
	(a) subsection (2A);	
	(b) in subsection (3), the words “or 17(4)”;	
	(c) in subsection (4)(c), the word “such” and the words “as the person making it considers expedient”.	20
	In section 105(1), the definition of “appropriate children’s home”. In Schedule 2 –	
	(a) in paragraph 6(1), the word “and” immediately preceding paragraph (b);	25
	(b) paragraph 17.	
Criminal Justice Act 1991 (c. 53)	In section 61(5), the words from “and” to the end.	
Care Standards Act 2000 (c. 14)	In section 5(1A), the word “and” immediately preceding paragraph (e). In section 21 –	30
	(a) in subsection (1), the word “or” immediately preceding paragraph (b);	
	(b) in subsection (5), the words “against a decision or order”.	35
Adoption and Children Act 2002 (c. 38)	In section 12 –	
	(a) in subsection (1), the words “a panel constituted by”;	
	(b) in paragraph (a) of subsection (3), the words from “(including” to the end of that paragraph.	40
	In section 118, subsections (1)(c) and (2).	
Income Tax (Trading and Other Income) Act 2005 (c. 5)	In section 806(5), the word “and” after paragraph (c).	45
Childcare Act 2006 (c. 21)	In section 18(8)(a), the words ““appropriate children’s home”,”.	
Education and Inspections Act 2006 (c. 41)	In section 148(2), the words “(in accordance with subsection (1))”.	

<i>Short title and chapter</i>	<i>Extent of repeal</i>
Safeguarding Vulnerable Groups Act 2006 (c. 47) This Act	In section 53(7)(a), the words “of section 23(2)(a)”. Part 1. Sections 12 to 14.

Children and Young Persons Bill [HL]

A

B I L L

To make provision about the delivery of local authority social work services for children and young persons; to amend Parts 2 and 3 of the Children Act 1989; to make further provision about the functions of local authorities and others in relation to children and young persons; to make provision about the enforcement of care standards in relation to certain establishments or agencies connected with children; to make provision about the independent review of determinations relating to adoption; and for connected purposes.

Brought from the Lords 26th March 2008.

*Ordered, by The House of Commons,
to be Printed, 26th March 2008.*

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LONDON – THE STATIONERY OFFICE LIMITED
Printed in the United Kingdom by
The Stationery Office Limited
£x.xx

Bill 96

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