House of Commons
Culture, Media and Sport and Welsh Affairs Committees

Pre-appointment hearing with the Government's preferred candidate for Chairman of the S4C Authority

First Joint Report of Session 2010–12

Volume I: Report
House of Commons
Culture, Media and Sport and Welsh Affairs Committees

Pre–appointment hearing with the Government's preferred candidate for Chairman of the S4C Authority

First Joint Report of Session 2010–12

Fifth Report from the Culture, Media and Sport Committee of Session 2010-12
Sixth Report from the Welsh Affairs Committee of Session 2010-12

Volume I: Report, together with formal minutes

Ordered by the House of Commons
to be printed 24 May 2011
The Culture, Media and Sport Committee

The Culture, Media and Sport Committee is appointed by the House of Commons to examine the expenditure, administration and policy of the Department for Culture, Media and Sport and its associated public bodies.

Current membership

Mr John Whittingdale MP (Conservative, Maldon) (Chair)
Ms Louise Bagshawe MP (Conservative, Corby)
Dr Thérèse Coffey MP (Conservative, Suffolk Coastal)
Damian Collins MP (Conservative, Folkestone and Hythe)
Philip Davies MP (Conservative, Shipley)
Paul Farrelly MP (Labour, Newcastle-under-Lyme)
Alan Keen MP (Labour, Feltham and Heston)
Mr Adrian Sanders MP (Liberal Democrat, Torbay)
Jim Sheridan MP (Labour, Paisley and Renfrewshire North)
Mr Tom Watson MP (Labour, West Bromwich East)

Powers

The committee is one of the departmental select committees, the powers of which are set out in House of Commons Standing Orders, principally in SO No 152. These are available on the internet via www.parliament.uk.

Publication

The Reports and evidence of the Committee are published by The Stationery Office by Order of the House. All publications of the Committee (including press notices) are on the internet at www.parliament.uk/parliament.uk/cmscom. A list of Reports of the Committee in the present Parliament is at the back of this volume.

The Reports of the Committee, the formal minutes relating to that report, oral evidence taken and some or all written evidence are available in a printed volume.

Additional written evidence may be published on the internet only.

Committee staff

The current staff of the Committee are Emily Commander (Clerk), Andrew Griffiths (Second Clerk), Elizabeth Bradshaw (Inquiry Manager), Ian Hook (Senior Committee Assistant), Keely Bishop/Alison Pratt (Committee Assistants), Steven Price, (Committee Support Assistant) and Jessica Bridges-Palmer (Media Officer).

Contacts

All correspondence should be addressed to the Clerk of the Culture, Media and Sport Committee, House of Commons, 7 Millbank, London SW1P 3JA. The telephone number for general enquiries is 020 7219 6188; the Committee’s email address is cmscom@parliament.uk
The Welsh Affairs Committee

The Welsh Affairs Committee is appointed by the House of Commons to examine the expenditure, administration and policy of the Office of the Secretary of State for Wales (including relations with the National Assembly for Wales).

Current membership

David T.C. Davies MP (Conservative, Monmouth) (Chair)
Stuart Andrew MP (Conservative, Pudsey)
Guto Bebb MP (Conservative, Aberconwy)
Alun Cairns MP (Conservative, Vale of Glamorgan),
Geraint Davies MP (Labour, Swansea West)
Jonathan Edwards MP (Plaid Cymru, Carmarthen East and Dinefwr)
Mrs Siân C. James MP (Labour, Swansea East)
Susan Elan Jones MP (Labour, Clwyd South)
Karen Lumley MP (Conservative, Redditch)
Jessica Morden MP (Labour, Newport East)
Owen Smith MP (Labour, Pontypridd)
Mr Mark Williams MP (Liberal Democrat, Ceredigion)

The following Members were members of the committee during the Parliament:

Glyn Davies MP (Conservative, Montgomeryshire)
Nia Griffith MP (Labour, Llanelli)

Powers

The Committee is one of the departmental select committees, the powers of which are set out in House of Commons Standing Orders, principally in SO No 152. These are available on the internet via www.parliament.uk

Publications

The Reports and evidence of the Committee are published by The Stationery Office by Order of the House. All publications of the Committee (including press notices) are on the internet at www.parliament.uk/welshcom

The Reports of the Committee, the formal minutes relating to that report, oral evidence taken and some or all written evidence are available in printed volumes.

Additional written evidence may be published on the internet only.

Committee staff

The current staff of the Committee is Adrian Jenner (Clerk), Anwen Rees (Inquiry Manager), Jenny Nelson (Senior Committee Assistant), Dabinder Rai (Committee Assistant), and Jessica Bridges-Palmer (Media Officer).

Contacts

All correspondence should be addressed to the Clerk of the Welsh Affairs Committee, House of Commons, 7 Millbank, London SW1P 3JA. The telephone number for general enquiries is 020 7219 3264; and the Committee’s email address is welshcom@parliament.uk
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Summary

On 24 May 2011 the Welsh Affairs Committee and the Culture, Media and Sport Committee held a joint pre-appointment hearing with the Government’s preferred candidate for Chairman of the S4C Authority, Huw Jones. On the basis of the evidence provided to the Committees, we have concluded that he is a suitable candidate for the post.
1 Background to the pre-appointment hearing

1. The July 2007 Green Paper, *The Governance of Britain*, proposed the introduction of pre-appointment hearings for key public officials in which Parliament has a particularly strong interest. It stated that, in each case, it should fall to the relevant select committee to conduct the hearing, which should cover “issues such as the candidate’s suitability for the role, his or her key priorities, and the process used in selection”. The Government’s proposal was welcomed by the Liaison Committee, which entered into discussions with the Cabinet Office on the framework for pre-appointment hearings and, in particular, which appointments should be subject to them. A final list of such posts was agreed between the Liaison Committee and the Government in May 2008. These arrangements are currently being reviewed jointly by the Liaison Committee and the Cabinet Office.

2. The House of Commons Liaison Committee has published guidance for committees to ensure that hearings are conducted appropriately. The outcome of the hearing is non-binding, although the report from a committee holding a pre-appointment hearing should inform Ministers’ decision-making on whether or not to proceed.

3. S4C is the world’s only publicly-funded Welsh language television broadcaster. Its services are provided under statute by the Welsh Authority, also known as the S4C Authority, which in turn falls under the responsibility of the Department for Culture, Media and Sport (DCMS). In May 2011 the Welsh Affairs Committee published a Report which examined the performance of the S4C Authority and the output of the channel. That Report, and the Report on the BBC published shortly afterwards by the Culture, Media and Sport Committee, also examined the prospects for the channel in the light of the proposed changes to S4C’s funding and governance made in the October 2010 Comprehensive Spending Review (CSR).

4. The post of Chairman of the S4C Authority was not one of the positions originally named in *The Governance of Britain* or in the list of posts subject to pre-appointment hearings which was subsequently issued by the Cabinet Office. Nonetheless, in March 2011 the Culture, Media and Sport Select Committee, with the cooperation of the DCMS, held a pre-appointment hearing with the Government’s preferred candidate for the role of Chairman of the BBC Trust, after that Committee had repeatedly recommended that the role be added to the list of posts subject to such scrutiny. This set an important precedent and the Welsh Affairs Committee, in its recent Report on S4C, recommended that:

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1 Cm 7170, para 76
2 The full list is set out in the First Special Report of the Liaison Committee, Session 2007-08, HC 594, Pre-appointment hearings by select committees: Government response to the Committee’s First Report of Session 2007-08
3 Welsh Affairs Committee, Fifth Report of Session 2010-12, HC 614
4 Culture, Media and Sport Committee, *BBC Licence Fee Settlement and Annual Report*, Fourth Report of Session 2010-12, HC 454
[...] on completion of the interview process for the new Chairman of S4C, the preferred candidate should attend a hearing of this Committee to explain his or her proposals for the future direction and strategy of S4C.5

5. On 4 May 2011, Rt Hon Jeremy Hunt MP, Secretary of State for Culture, Media and Sport wrote to the Chairs of the Culture, Media and Sport Committee and the Welsh Affairs Committee to inform them that Huw Jones was the Government’s preferred candidate to take up the vacant post of Chairman of S4C and invited the two Committees to hold a pre-appointment hearing with the candidate.6 The Secretary of State’s letter, the candidate’s curriculum vitae and a memorandum by the Government setting out the requirements of the post and details of the recruitment process, are all printed with this Report.

6. We accordingly invited Huw Jones to attend a pre-appointment hearing on 24 May.

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5 Welsh Affairs Committee, Fifth Report of Session 2010-12, HC 614, para 150
6 Since the resignation of John Walter Jones as Chairman of S4C, the post has been held on an Interim basis by Rheon Tamos. The post of Chief Executive is also currently filled on a temporary basis.
2 S4C and the role of the Chairman

7. S4C (Sianel Pedwar Cymru—the Welsh Fourth Channel) is an independent statutory Authority, originally established, in 1982, under the Broadcasting Act 1981 and now regulated by the Communications Act 2003 and the Broadcasting Act 1990.

8. It is the duty of the Authority to ensure that S4C represents a public service for the dissemination of information, education and entertainment. The Authority, as a regulatory body, is also responsible for ensuring that effective management arrangements, including financial management, are in place for S4C’s public and commercial services.

9. S4C’s remit is to provide a broad range of high quality and diverse programming in which a substantial proportion of the programmes overall, and the majority of programmes in peak-time viewing, consist of programmes in the Welsh language.

10. S4C is a “publisher-broadcaster”; unlike, for example, the BBC and ITV, which make a significant proportion of programmes in-house, S4C commissions all of its programming from external suppliers, including the BBC and ITV, but primarily from independent television companies in Wales. This practice makes an important contribution to the creative economy in Wales. When it was launched in 1982, S4C broadcast its commissioned Welsh language programmes and either simultaneous or deferred English language broadcasts supplied by Channel 4. Following digital switchover at the end of March 2010, S4C ceased its analogue television service and became an entirely Welsh-language broadcaster.7

11. S4C is currently funded through a mixture of grant-in-aid—linked to annual changes in the Retail Price Index—and advertising and commercial revenue. In 2009, S4C had a turnover of over £100 million. It also receives a statutory minimum of 10 hours a week of Welsh language programming free of charge from the BBC. In the 2010 Comprehensive Spending Review, the Government announced its intention that, from 2013, S4C would be funded through the licence fee rather than through the block grant and that S4C would form a new partnership with the BBC Trust. The features of the partnership are the subject of ongoing negotiation between the DCMS, BBC and S4C.

12. The Authority has four main roles: broadcaster, regulator, strategic manager and a public role involving responsibility for explaining to the public the purpose of S4C. According to the person specification set out by DCMS, “candidates for the post of Chair need to demonstrate an appreciation of each and the ability to lead the Authority through each of these aspects of work”.8

13. The Chairman of the Authority is expected to:

a) Work closely on a non-executive basis with the S4C Chief Executive and Secretary; supporting the Chief Executive in the role of accounting officer, and providing the Chief Executive and the Management Team with guidance. The Chair and Authority

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7 Welsh Affairs Committee, Fifth Report of Session 2010-12, HC 614
8 See Appendix
will be responsible for ensuring that the Management Team implements the strategic funding and governance changes set by Government in the Comprehensive Spending Review, including working cooperatively with the BBC;

b) Oversee, in liaison with the Chief Executive, the changes to S4C’s funding arrangements and work closely with the BBC, DCMS and other stakeholders including the Welsh Assembly Government and the independent sector;

c) Represent S4C in its dealings with Ministers both within the UK Government and the Welsh Government;

d) Undertake a wide range of public relations duties on behalf of S4C as the public face of S4C, including chairing public meetings across Wales, responding to the press and attending public functions, and contributing to the development of the Welsh language;

e) Promote S4C in the public arena (within Wales and beyond);

f) Attain a thorough understanding of the work of S4C as a public service broadcaster and of the television industry in Wales, in the UK (especially), and in an international context;

g) Agree the agenda; approve the papers and chair monthly, and any special, Authority meetings, attending sub committees of the Authority as necessary; and

h) Monitor the performance of Authority members and provide advice to the Secretary of State on the appointment and reappointment of members.

14. The appointment is for four years. The job requires a commitment of up to three days a week and carries a salary of £52,370 per annum.
The preferred candidate: Huw Jones

The candidate’s background

15. Huw Jones is a former Chief Executive of S4C (1994–2005). He currently holds a number of remunerated and non-remunerated posts including: Deputy Chair, Wales Employment and Skills Board; Member of the Systems Review Committee of UK Commission for Employment and Skills and of the Investors in People Advisory Panel; Member of the Welsh Language Board; Chair, Portmeirion Ltd (visitor attraction and hotels); and Chair and consultant, Cyfle Cyf (a media training agency).

Our evidence

16. In line with the guidance produced by the Liaison Committee on the conduct of pre-appointment hearings, our questioning was intended to test the professional competence and personal independence of the candidate. In particular, we questioned Huw Jones about the following specific matters:

a) the recruitment process;
b) any relevant expertise that he could bring to the post;
c) his ability to deal and negotiate with ministers;
d) the future priorities of the S4C Authority;
e) the relationship between S4C and the BBC;
f) the impact of changes to the funding of S4C; and
g) the future governance and accountability of S4C.

The Committee’s view on the suitability of the candidate

17. Huw Jones has held a number of senior posts in his career, notably his eleven year tenure as Chief Executive of S4C. Given the Welsh Affair Committee’s recent Report into S4C, which called on the broadcaster to put its recent troubled period firmly behind it, we were particularly keen to determine whether the candidate had the necessary attributes to guide S4C through the challenges of the next few years. The Committees note that the position of S4C Chairman requires up to three days per week of the post holder’s time. While we are confident that Mr Jones recognises the time commitment required for this post, he must be careful to assure himself—and the S4C Board—that the demands of his numerous outside interests do not conflict with his role as Chairman of S4C. Mr Jones was able to reassure us that he possessed a clear vision for the future of S4C and was committed to furthering the interests of the Welsh language channel in its relationship with the BBC and protecting its vital relationship with the independent television sector in Wales. We

9 The transcript of our evidence session with Mr Jones is available at: www.parliament.uk/business/committees/committees-a-z/commons-select/welsh-affairs-committee/publications/
welcome Mr Jones’s commitment made during his evidence that improving S4C’s viewing figures will be his priority.

18. We are satisfied that Huw Jones has demonstrated the high degree of professional competence and personal independence required for the post. We recommend that the Minister proceed with the appointment. We wish Mr Jones well in his new post and we look forward to working with him in the future.
Appendix: Huw Jones’ curriculum vitae

Work (remunerated)

2008 - Deputy Chair, Wales Employment and Skills Board (advises WAG ministers on policies for employment and skills)

Chair of sub-groups reporting on Sector Skills Councils, High Performance Working, Skills and the Welsh Language

Member, Systems Review Committee of UK Commission for Employment and Skills and of the Investors in People Advisory Panel

2007 - Member, Welsh Language Board

Chair of Audit and Translation Committees and Terminology Centre Task and Finish Group

2007 - Chair, Portmeirion Ltd (visitor attraction and hotels)

2007 - Chair and consultant, Cyfle Cyf (media training agency)


2007 – 2010 Non-executive director, Stratamatrix Cyf (PR and events organiser)

2007 - Consultant, Business and Media; occasional radio presenter

2006 Gap year! Travel, cycling, language learning

1994 – 2005 Chief Executive, S4C

1986 – 1993 Owner/Managing Director, Teledu’r Tir Glas Cyf (TV production company)

1982 – 1986 Co-owner/Director / Producer, Teledu’r Tir Glas Cyf

1981 – 1993 Chair, Barcud Cyf (TV facilities company)

1969 – 1981 Co-owner / Managing Director, Sain (Recordiau) Cyf (record company)

1968 – 1982 Freelance TV and radio presenter

1968 – 1975 Singer and recording artist (pop/folk)

Work-related

2011 - Member, WAG Ministerial Advisory Group for Welsh-medium Education Strategy

2010 - Member, Digital Wales Advisory Panel
2001 – 2005 Chair, Skillset Cymru
2001 - 2005 Director, Skillset
1997 -2005 Chair, S4C Masnachol Cyf (S4C’s commercial subsidiary)
2001 – 2003 Chair, SDN Ltd (digital terrestrial TV licence holder)
1996 – 2005 Director, SDN Ltd
1995 – 2005 Member, British Screen Advisory Council
2001 – 2004 Chair, Celtic Film and Television Festival
1994 – 2004 Director, Celtic Film and Television Festival
1994 – 2005 Director, Sgrin Cymru
1998 – 2005 Director, National Assembly for Wales Broadcasting Company
1998 – 2001 Committee Member, Royal Television Society
1984 – 1987 Chair, TAC (Association of Welsh Independent Television Producers)
1984 – 1993 Committee Member, TAC

Other (voluntary activities and pre-2006 public appointments):
2010 - Member, Board of Governors of Coleg Llandrillo Cymru (FE College)
2008 - Council member and trustee, RSPB
2007 - Member, RSPB Advisory Council for Wales
2007 - Vice-chair, Ymddiriedolaeth Nant Gwrtheyrn Trust (Centre for teaching of Welsh)
2005 – 2008 Patron, Skillset
1991 – 1994 Member, Further Education Funding Council for Wales
1992 – 1994 Chair, Gwynedd Education Business Partnership
1992 – 1993 Governor, Ysgol Syr Hugh Owen, Caernarfon
1990 – 1994 Chair, Arianrhod Cyf (company formed to stimulate investment in local business in North Wales)
1978 – 1988 Chair, Cymdeithas Llandwrog Cyf (company limited by guarantee created to run village store and P.O.)
1974 – 1978 Member, Llandwrog Community Council
1972 – 1977 Co-founder and leader, Aelwyd Llandwrog (branch of youth organisation)
Education:

1967 – 1970  B.A (later M.A.)  Modern Languages, Jesus College, Oxford (Class 2 Honours)

1959 – 1967  Cardiff High School for Boys

1952 – 1959  Ysgol Gymraeg Bryntaf, Cardiff

Family:

Married, with two adult children

Languages spoken: Welsh, English, French; some German and Italian

Interests:

Languages, television, film, cycling, reading, walking, travel, current affairs, skiing

Awards, honours etc:

Hon. Fellow, University of Wales, Aberystwyth

Fellow, Royal Television Society

Hon Member, Gorsedd of National Eisteddfod of Wales
Formal Minutes

Tuesday 24 May 2011

The Welsh Affairs and Culture, Media and Sport Committees met concurrently, pursuant to Standing Order No. 137A.

Members present:

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<td>Mr Mark Williams</td>
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David T.C. Davies was called to the Chair, in accordance with Standing Order No. 137A(1)(d).

The Committees deliberated, in accordance with Standing Order No. 137A(1)(b).

Draft Report: Pre-appointment hearing for the Government’s preferred candidate for Chairman of the S4C Authority

Draft Report (Pre-appointment hearing for the Government’s preferred candidate for Chairman of the S4C Authority), proposed by the Chair, brought up and read.

Ordered, That the Chair’s draft Report be considered concurrently, in accordance with Standing Order No. 137A (1)(c).

Ordered, That the Chair’s draft Report be read a second time, paragraph by paragraph.

Paragraphs 1 to 18 read and agreed to.

Summary agreed to.

A Paper was appended to the Report as an Appendix.

WELSH AFFAIRS COMMITTEE

The Culture, Media and Sport Committee withdrew.

Members present:

David T.C. Davies, in the Chair

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Draft Report (Pre-appointment hearing for the Government’s preferred candidate for Chairman of the S4C Authority), proposed by the Chair, brought up and read.

Resolved, That the draft Report prepared by the Welsh Affairs and Culture, Media and Sport Committees, be the Sixth Report of the Committee to the House.

Ordered, That the provisions of Standing Order No. 137A(2) be applied to the Report.

Ordered, That David T.C. Davies make the Joint Report to the House.

Ordered, That embargoed copies of the Report be made available, in accordance with the provisions of Standing Order No.134 (Select committees (reports)).

[Adjourned till Tuesday 7 June at 2.00 p.m.

CULTURE, MEDIA AND SPORT COMMITTEE

The Welsh Affairs Committee withdrew.

Members present:

Mr John Whittingdale, in the Chair
Ms Louise Bagshawe
Damian Collins
Paul Farrelly
Mr Adrian Sanders
Mr Tom Watson

Draft Report (Pre-appointment hearing for the Government’s preferred candidate for Chairman of the S4C Authority), proposed by the Chair, brought up and read.

Resolved, That the draft Report prepared by the Welsh Affairs and Culture, Media and Sport Committees, be the Fifth Report of the Committee to the House.

Ordered, That the provisions of Standing Order No. 137A(2) be applied to the Report.

Ordered, That David T.C. Davies make the Joint Report to the House.

Ordered, That embargoed copies of the Report be made available, in accordance with the provisions of Standing Order No.134 (Select committees (reports)).

[Adjourned till Tuesday 24 May at 11.30 a.m.
Witnesses

Tuesday 24 May 2011

Huw Jones, the preferred candidate  

List of Reports from the Culture, Media and Sport Committee during the current Parliament

The reference number of the Government’s response to each Report is printed in brackets after the HC printing number.

Session 2010–12

First Special Report  Press standards, privacy and libel: Responses to the Committee’s Second Report of Session 2009-10  
Second Special Report  BBC Annual Report 2008-09: BBC Trust’s response to the Committee’s Fifth Report of Session 2009-10  
Third Special Report  Channel 4 Annual Report: Responses to the Committee’s First Report of Session 2010-11  
First Report  Channel 4 Annual Report  
Second Report  Pre-appointment hearing with the Government’s preferred candidate for Chairman of the BBC Trust  
Third Report  Funding of the arts and heritage  
Fourth Report  BBC Licence Fee Settlement and Annual Report
List of Reports from the Welsh Affairs Committee during the current Parliament

The reference number of the Government’s response to each Report is printed in brackets after the HC printing number.

Session 2010–12

First Special Report  Welsh prisoners in the prison estate: follow up: Government Response to the Committee’s Ninth Report of Session 2009-10  HC 398
Second Special Report  Wales and Whitehall: Government Response to the Committee’s Eleventh Report of Session 2009-10  HC 399
Third Special Report  Cross-border provision of public services for Wales: follow up: Government Response to the Committee’s Tenth Report of Session 2009-10  HC 419
First Report  The implications for Wales of the Government’s proposals on constitutional reform.  HC 495
Second Report  The proposed amendment of Schedule 7 to the Government of Wales Act 2006.  HC 603
Third Report  The Severn Crossings Toll.  HC 506
Fourth Report  Fourth Report The future of the Newport Passport Office.  HC 590
Fifth Special Report  The Severn Crossings Toll: Government Response to the Committee’s Third Report of Session 2010-11.  HC 837
Sixth Special Report  Proposed Legislative Competence Orders relating to Organ Donation and Cycle Paths  HC 896
Seventh Special Report  The proposed amendment of Schedule 7 to the Government of Wales Act 2006: Government Response to the Committee’s Second Report of Session 2010-11  HC 918
Fifth Report  S4C  HC 614